

North Carolina Department of Natural and Cultural Resources

State Historic Preservation Office

Ramona M. Bartos, Administrator

Governor Roy Cooper Secretary D. Reid Wilson

May 24, 2021

Kimberly Nagle S&ME, Inc. 134 Suber Road Columbia, SC 29210 knagle@smeinc.com.

Re: Rehabilitate 312 East Umstead Street to create Harriet's Place Apartments (S&ME 212250),

Durham, Durham County, ER 21-0219

Dear Ms. Nagle:

Thank you for your email of March 15, 2021, regarding the above-referenced undertaking. We apologize for the delay in our response and any inconvenience it may have caused.

We concur with your assessment that the property, surveyed as the Harriet Tubman YMCA (DH2861) should be considered eligible for listing in the National Register of Historic Places for the reasons listed in your letter. We also concur that the project, if funded through a DHUD program listed in the current Programmatic Agreement would follow the process for Section 106 review outlined in the PA.

However, due to the sensitive nature of the rehabilitation and the potential/interest for the property to be listed in the future, we respectfully request that you continue to consult with us as the scope of work is developed, even if you believe the work meets the *Standards*. This will ensure that our restoration staff has the opportunity to provide recommendations and help to avoid changes that may be problematic for listing.

The above comments are made pursuant to Section 106 of the National Historic Preservation Act and the Advisory Council on Historic Preservation's Regulations for Compliance with Section 106 codified at 36 CFR Part 800.

Thank you for your cooperation and consideration. If you have questions concerning the above comment, contact Renee Gledhill-Earley, environmental review coordinator, at 919-814-6579 or environmental.review@ncdcr.gov. In all future communication concerning this project, please cite the above-referenced tracking number.

Sincerely,

Ramona Bartos, Deputy
State Historic Preservation Officer

Rener Bledhill-Earley

cc Sarah Zinn, Durham Heather Carpini, S&ME Beth King, NC HPO Mitch Wilds, NC HPO Lenwood Smith, DHUD

Due: 4/7/2021



March 11, 2021

North Carolina State Historic Preservation Office 4617 Mail Service Center Raleigh, North Carolina 27699-4617

Attention: Renee Gledhill-Earley

Reference: Programmatic Agreement, Structure and Archaeology Review

Harriet's Place, 312 East Umstead Street Durham, Durham County, North Carolina S&ME Project No. 212250 Phase 440.3

Dear Ms. Gledhill-Earley:

S&ME, Inc. (S&ME), on behalf of the City of Durham, is initiating consultation regarding the proposed Harriet's Place Project, in Durham, Durham County, North Carolina. This letter is written in accordance with Stipulation II.C (Identification of Historic Properties) and Stipulation VI (Archaeology) in the Programmatic Agreement (PA) Among the City of Durham And North Carolina State Historic Preservation Officer For the Community Development Block Grant and HOME and Emergency Solutions Grant and Housing Opportunities for Persons with AIDS Programs, FY 2018-2019 through FY 2022-2023, Durham County, North Carolina. The proposed project is planning on using funding from the United States Department of Housing and Urban Development; this letter serves as initial consultation to provide written comments regarding the interests of the North Carolina State Historic Preservation Office (SHPO) in this project.

The project parcel is approximately 0.543-acre parcel and is located at 312 East Umstead Street (Figures 1 and 2). The property contains the former Harriet Tubman YWCA building (DH2861), which was constructed in 1953 to replace an earlier YWCA building, although the earliest aerial photograph on which it is clearly visible is from 1972 (Figure 3). The structure is a three-story, brick masonry structure that was designed in the International style; its east and west walls rise above the flat roof to create a parapet roof on the side elevations (Figure 4). Its front elevation has ribbons of four triple metal-frame awning windows, separated by metal panels, on the second and third stories and a ribbon of three triple metal-frame awning windows, along with a double entry door that has been covered with plywood and a modern door, on the first story. On each story, the window ribbons are encased in concrete surrounds; the bottom panes of the windows are covered and their condition is unknown. On the east elevation of the structure, there are single metal-frame awning windows; there are visible metal entry doors, accessed by a fire escape, along the west elevation (Figures 5 and 6). The west elevation has a one-story, flat-roofed addition with four adjacent metal-fame awning windows in a concrete surround on its façade and two triple metal-frame awning windows on its west elevation (Figure 7). The rear elevation of the three-story structure has the remaining frames from single and paired metal-frame, awning windows, but they are missing panes of glass and are covered with plastic (Figure 8).

The interior of the former Harriet Tubman YWCA building (DH2861) retains its basic original floorplan, with a reception area and kitchen on the first story, a stairwell in the southeastern corner of the building, and a central hallway with rooms on either side on the second and third stories (Figures 9–13). The basement area retains an open floorplan that was likely used for community gatherings (Figure 14). There is some smoke and water damage to the walls and finishes on the interior, but some original elements remain, including some flooring and trimwork, the desk in the reception area, and the stairwell.

North Carolina SHPO survey files indicate that the former Harriet Tubman YWCA (DH2861) building was proposed for the North Carolina Study List in 2011 by Preservation Durham. However, there is no additional documentation on the status of the Study List application and the HPOWeb GIS lists the structure as "Survey Only" (Figure 15). A brief summary of the history of the Harriet Tubman YWCA building is included in the 2011 Study List Application.

The surrounding properties also include a number of "Survey Only" resources, including the blockface along 200–400 East Umstead Street (DH0152). An aerial photograph showing the structure ages of the surrounding parcels shows that a number of the early twentieth century structures along this portion of East Umstead Street have been demolished, leaving vacant land and some modern infill (Figure 17–21). To the west of the project area is the National Register of Historic Places (NRHP)-listed Hillside Park High School (DH2591), which was placed on the NRHP in 2013. To the east is the Stokesdale Historic District (DH2668), which is a 1912–1960 African American neighborhood that was placed on the NRHP in 2010, as well as the overlapping Fayetteville Street Local Historic District, which was designated as a local district in 2000. The block of Umstead Street on which the former Harriet Tubman YWCA building is located is part of a historically African American residential neighborhood; however, this portion of East Umstead Street was left out of the adjacent Stokesdale Historic District NRHP district and Fayetteville Street local district, likely because demolition of structures along this block have left a number of vacant lots and alterations to the remaining structure have compromised the area's integrity as a potential historic district.

Although, the surrounding properties on the 300 block of East Umstead Street have lost integrity, S&ME believes that the Harriet Tubman YWCA is eligible for the NRHP under Criterion A, for its association with the social history of Durham and under Criterion C, for its architecture, as an example of the adaptation of a mid-century modern architectural style to a civic building.

The proposed project consists of the rehabilitation of the former Harriet Tubman YWCA building (DH2861). Based on the description provided by the City of Durham, the rehabilitation will retain the exterior shell, but renovate and reconfigure the interior to include 16 single-room apartments with private bathrooms; the basement is planned for conversion to a laundry facility, storage, and a common area. In order to avoid adverse effects on the former Harriet Tubman YWCA building (DH2861), the full project plans and specifications, when developed, including floorplans and outside elevations, as well as materials lists, should be submitted by the City of Durham to S&ME for evaluation under the Secretary of the Interior's Standards and Guidelines for Rehabilitation of Historic Buildings (Standards), per Stipulation IV of the PA. If the plans meet the Standards, S&ME will determine that the project will have no adverse effect on the former Harriet Tubman YWCA building (DH2861); if they do not meet the Standards, S&ME will advise the City with recommendations and comments for alterations to the plans to conform to the Standards. If the plans cannot be revised to meet the Standards, S&ME will submit the project plans to the North Carolina SHPO for review.

For archaeological purposes, there is no ground disturbance proposed for the site; therefore, S&ME believes that the project does not have the potential to disturb archaeological resources.

Thank you for your assistance with this project. If we can provide additional information, please do not hesitate to contact Kimberly Nagle at (803) 561-9024 or knagle@smeinc.com.

Sincerely,

S&ME, Inc.

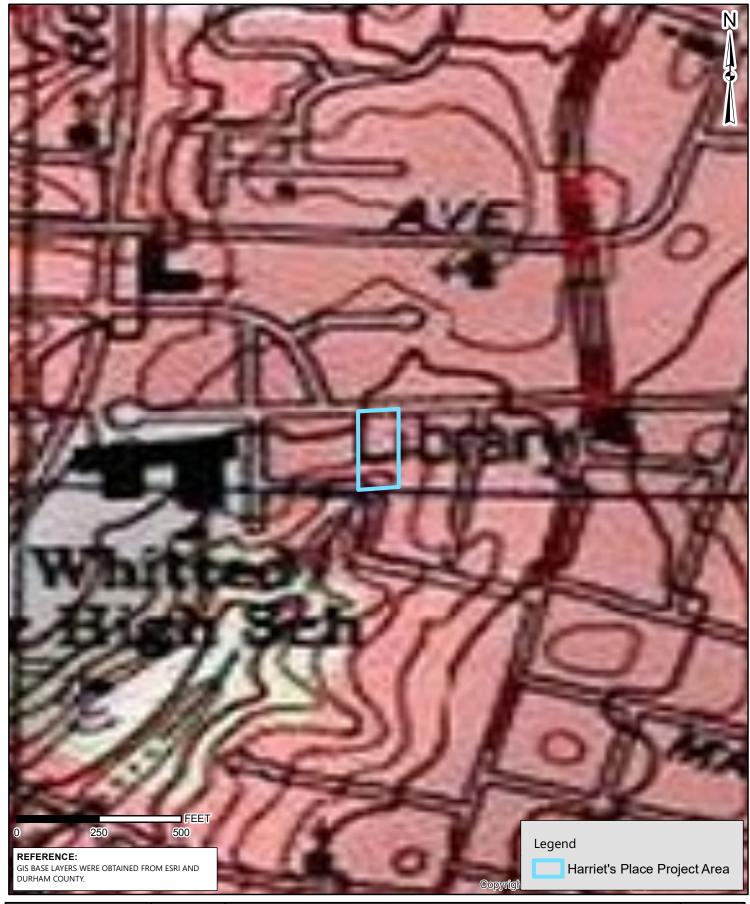
Heather L. Carpini, M.A. Senior Historian

Heather I Carpin

Kimberly Nagle, M.S., RPA Senior Archaeologist

Kim Dagle

Attachments: Figures 1 through 21; Appendix A



SCALE: 1 IN = 291.67 feet PROJECT NO: 212250

DRAWN BY: HLC

DATE: 3/10/2021



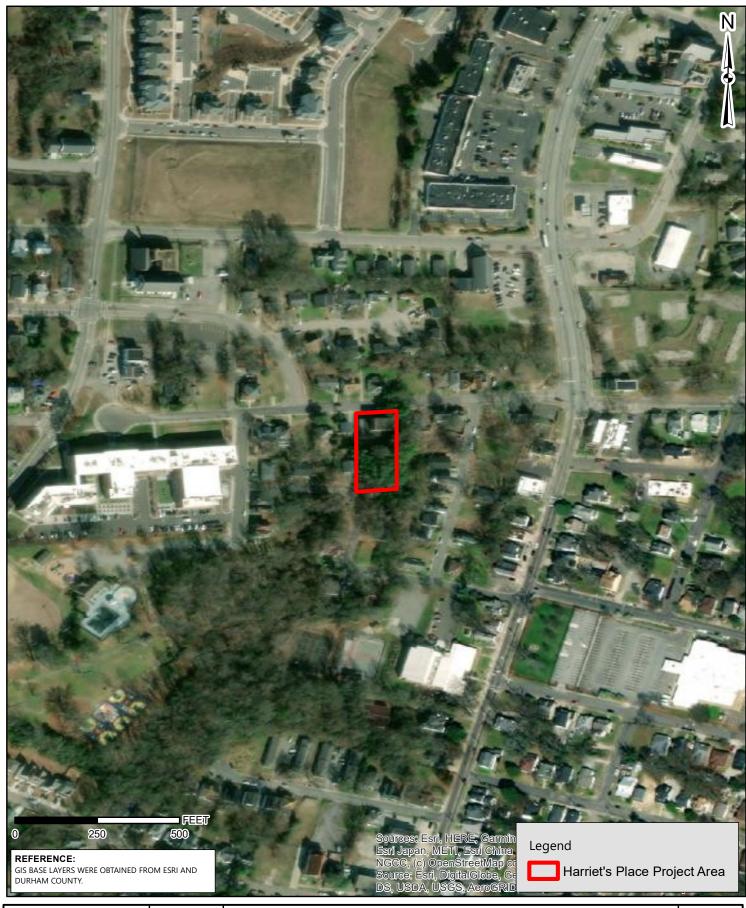
Topographic Map

Harriet's Place, 312 East Umstead Street

Durham, Durham County, North Carolina

EXHIBIT NO.

1



SCALE: 1 IN = 291.67 feet PROJECT NO: 212250

3/10/2021

DRAWN BY: HLC DATE:



Aerial Map

Harriet's Place, 312 East Umstead Street

Durham, Durham County, North Carolina

EXHIBIT NO.



Figure 3. United States Geological Survey (USGS) (1972) showing the location of the Harriet's Place project area.



Figure 4. View of the former Harriet Tubman YWCA (DH2861), facing south.



Figure 5. View of the former Harriet Tubman YWCA (DH2861), facing southwest.



Figure 6. View of the former Harriet Tubman YWCA (DH2861), facing southeast.



Figure 7. View of the former Harriet Tubman YWCA (DH2861), facing southeast.



Figure 8. View of the former Harriet Tubman YWCA (DH2861), facing north.



Figure 9. Interior of the former Harriet Tubman YWCA (DH2861), reception area.



Figure 10. Interior of the former Harriet Tubman YWCA (DH2861), kitchen area.



Figure 11. Interior of the former Harriet Tubman YWCA (DH2861), stairwell.



Figure 12. Interior of the former Harriet Tubman YWCA (DH2861), second story hallway.



Figure 13. Interior of the former Harriet Tubman YWCA (DH2861), second story room.



Figure 14. Interior of the former Harriet Tubman YWCA (DH2861), basement area.

Harriet's Place, 312 East Umstead Street

Durham, Durham County, North Carolina

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Drawing Path: J.Projects/North Carolina\Durham HUD\ReviewS\Harriet's Place\GIS\Harriets Place - SHPO Survey mxd plotted by hcarpini 03-10-202`

DRAWN BY:

DATE:

HLC

3/10/2021



 SCALE:
 1 IN = 208.33 feet

 PROJECT NO:
 212250

 DRAWN BY:
 HLC

3/10/2021

DATE:



Structure Age Map

Harriet's Place, 312 East Umstead Street

Durham, Durham County, North Carolina

EXHIBIT NO.

16

Page 14



Figure 17. Streetscape along the 300 block of East Umstead Street, facing east.



Figure 18. Infill at 309 East Umstead Street, facing north.

Page 15



Figure 19. Modern infill at 310 East Umstead Street, facing southwest.



Figure 20. Modern alterations to structure at 316 East Umstead Street, facing southwest.



Figure 21. Modern alterations to structure at 318 East Umstead Street, facing south.

Appendix A: Current Project Information

312 E. Umstead Street

Harriet's Place

Reinvestment Partners

<u>Project descriptions details and Project Plans</u>

The former Harriet Tubman YWCA (Harriet's Place) is a 3-story, 4-bay façade, rectangular brick building two rooms deep with a one-story side addition. The building's structure and exterior are in good condition but the property requires significant rehabilitation. The building is a shell made of concrete and masonry construction which is in stable condition. The interior of the building will be totally renovated and re-designed to include 16 single room apartments with private bathrooms on three floors of the building with two of the units on the first floor being handicap accessible. The basement will be converted into a laundry facility, storage and common area for tenants. The kitchen and community service area will be maintained in its current configuration with the lobby area providing an onsite office space for supportive service providers.

A schematic site plan is included as an attachment as building elevations are not complete at this time.

Estimated total HUD funding for each project

\$950,000

HUD grant numbers for each project N/A

Estimated total project cost

\$2,380,000

Anticipating other funds other than HUD? If so, what agency?

Reinvestment Partners \$50,000 City of Durham \$2,198,821 North Carolina Housing Finance Agency \$562,206

What is the client name, phone number, and address to use?

Reinvestment Partners 110 East Geer Street Durham NC 27701 Contact: Tanya Wolfram

tanya@reinvestmentpartners.org

Tel: 919-667-1000 x34

Is submission through HEROS still required? Yes





LEGAL DESCRIPTION for 1206 Dawkins Street parcel.

A tract of land, as recorded in Durham County Register of Deeds in Deed Book 8534, Page 028 as Parcel ID 118299, being more particularly described by metes and bounds as follows: (Basis of bearings: Plat Book 101, Page 178

COMMENCING at a PK Nail found at the centerline intersection of Dawkins Street & East Umstead Street.

THENCE South 15 Degrees 33 Minutes 13 Seconds West a distance of 127.77 feet to a 5/8" iron rod found at the easterly most corner of the herein described tract and at the West right-of-way of Dawkins Street (Variable public right-of-way) and being the POINT OF BEGINNING.

THENCE continuing along the West right-of-way of Dawkins Street South 08 Degrees 23 Minutes 30 Seconds West 39.40 feet to a 1" iron pipe found at the southeast corner of the herein described tract.

THENCE South 85 Degrees 57 Minutes 58 Seconds West a distance of 158.34 feet to a 1/2" iron pipe found at the southwest corner of the herein described tract.

THENCE North 02 Degrees 14 Minutes 32 Seconds West a distance of 46.44 feet to a 5/8" iron rod set at the northwest corner of the herein described tract.

THENCE North 86 Degrees 11 Minutes 20 Seconds East a distance of 163.98 feet to a 5/8" iron rod set at the northeast corner of the herein described tract and at the West right-of-way of Dawkins Street.

THENCE continuing along the West right-of-way of Dawkins Street South 09 Degrees 36 Minutes 26 Seconds West a distance of 7.51 feet to a 5/8" iron rod set along the West right-of-way of Dawkins Street.

THENCE continuing along the West right-of-way of Dawkins Street North 85 Degrees 66 Minutes 41 Seconds East a distance of 3.16 feet to a 5/8" iron rod found along the West right-of-way of Dawkins Street being the POINT OF BEGINNING and containing 0.172 Acres (7,477 square feet) of land as represented on a survey by Boundary Zone.

LEGAL DESCRIPTION for 312 Umstead Street parcel.

A tract of land, as recorded in Durham County Register of Deeds in Deed Book 8462, Page 849 as Parcel ID 118304, being more particularly described by metes and bounds as follows: (Basis of bearings: Plat Book 101, Page 178

COMMENCING at a PK Nail found at the centerline intersection of Dawkins Street & East Umstead Street.

THENCE South 42 Degrees 45 Minutes 41 Seconds West a distance of 29.82 feet to the intersection of the West r/w of Dawkins Street & South r/w of East Umstead Street.

THENCE continuing along the South right-of-way of East Umstead Street South 85 Degrees 50 Minutes 53 Seconds West a distance of 183.60 feet to a 1/2" iron pipe found at the Northeast corner of the herein described tract and being the POINT OF BEGINNING.

THENCE South 02 Degrees 14 Minutes 32 Seconds East, passing at 99.70' a 5/8" iron rod found, passing at 38.44' a 1/2" iron pipe found and continuing a total distance of 236.00 feet to a 5/8" iron rod found at the Southeast corner of the herein described tract.

THENCE South 86 Degrees 47 Minutes 56 Seconds West a distance of 99.26 feet to a 5/8" iron rod found at the Southwest corner of the herein described tract and at the right-of-way of Burnette Street.

THENCE North 02 Degrees 24 Minutes 24 Seconds West, passing at 129.33' a 1/2" iron pipe found and continuing a total distance of 234.33 feet to a 1" iron pipe found at the Northwest corner of the herein described tract and South r/w of East Umstead Street.

THENCE continuing along the South r/w of East Umstead Street, North 85 Degrees 50 Minutes 53 Seconds East 100.00 feet to a 1/2" iron pipe found being the POINT OF BEGINNING and containing 0.538 Acres (23,419 square feet) of land as represented on a survey by Boundary Zone.

[External] Harriet's Place Project under Durham HUD Programmatic Agreement

Kimberly Jean Nagle < KNagle@smeinc.com>

Mon 3/15/2021 6:34 PM

To: DCR - Environmental_Review < Environmental.Review@ncdcr.gov>

1 attachments (15 MB)

Durham HUD - Harriets Place - SHPO Letter - Final.pdf;

CAUTION: External email. Do not click links or open attachments unless you verify. Send all suspicious email as an attachment to Report Spam.

Good evening,

The attached is a project we are completing as City of Durham certified staff under the PA between SHPO and City of Durham. Please let me know if you have questions or need additional information.

Thanks,

Kimberly

Kimberly Nagle, M.S., RPA

Senior Archaeologist/Project Manager



S&ME 134 Suber Road Columbia, SC 29210 map O: 803.561.9024 M: 814.599.0154 www.smeinc.com <u>LinkedIn | Twitter | Facebook</u>

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