



North Carolina Department of Cultural Resources  
State Historic Preservation Office

Peter B. Sandbeck, Administrator

Michael F. Easley, Governor  
Lisbeth C. Evans, Secretary  
Jeffrey J. Crow, Deputy Secretary

Office of Archives and History  
Division of Historical Resources  
David Brook, Director

August 12, 2008

MEMORANDUM

TO: Gregory Thorpe, Ph.D., Director  
Project Development and Environmental Analysis Branch  
NCDOT Division of Highways

FROM: Peter Sandbeck *PKS for Peter Sandbeck*

RE: HSSR for US 158 repair from US 17 Business to the east side of the Pasquotank River and Bridge #19 Over the Pasquotank River, U-4438, Pasquotank County, CH05-0381

On August 1, 2008, we received the Historic Structures Survey Report for the above referenced undertaking, which now incorporates the replacement of Bridge #19 and required an expansion of the Area of Potential Effects. We have reviewed the report and offer the following comments.

We concur that the <sup>PK 1337</sup> Sanders Company Machine Shop and Foundry (Property #4) is eligible for listing under Criteria A and C, as a contributing element to an expanded Northside Historic District in the areas of industry, commerce, and architecture.

We concur that the <sup>PK 0207</sup> Elizabeth City City Hall (Property #29), <sup>PK 1374</sup> City Hall Annex (Property #30), <sup>PK 1372</sup> Albermarle Savings and Loan Building (Property #31), and the <sup>PK 1373</sup> City Water Tower (Property #28), should be considered eligible for listing in the National Register as part of an expansion of the Elizabeth City Historic District. While the three buildings are not fifty years of age at this time, they should obtain that age by the start of the undertaking. Further they meet Criteria A and C in the areas of government, commerce, and architecture.

#12 - Pasquotank Co. Health Dept. - PK 1376  
#14 - 205 N. Dyer - PK 1367 #16 - 209 N. Dyer - PK 0252  
#15 - 207 N. Dyer - PK 1368

Thank you for clarifying the contributing status of Properties #14, #15, and #16 and non-contributing status of Property #12 within the Elizabeth City Historic District Boundary Expansion.

We concur that Properties #33, #34, #35 and #36 are not eligible for listing in the National Register either individually or as part of an expansion of the existing historic districts for the reasons outlined in the report.

The above comments are made pursuant to Section 106 of the National Historic Preservation Act and the Advisory Council on Historic Preservation's Regulations for Compliance with Section 106 codified at 36 CFR Part 800.

#33 - Davis Building, 216 N. MLK, PK 0406 #35 - Culpepper Motor Co. Bldg, 400 E. Colonial, PK 0208  
#34 - Culpepper Rental Bldg, 210-214 N. MLK, PK 0405 #36 - Commercial Bldg, 501 E. Elizabeth, PK 1375

Thank you for your cooperation and consideration. If you have questions concerning the above comment, contact Renee Gledhill-Earley, environmental review coordinator, at 919-807-6579. In all future communication concerning this project, please cite the above referenced tracking number.

cc: Mary Pope Furr/ NCDOT  
Elizabeth City HDC

bc: DOT  
Power/EO  
Swallow/NR with copy of report for nomination file  
County



STATE OF NORTH CAROLINA  
DEPARTMENT OF TRANSPORTATION

MICHAEL F. EASLEY  
GOVERNOR

LYNDO TIPPETT  
SECRETARY

July 11, 2008

Mr. Peter B. Sandbeck  
Deputy State Historic Preservation Officer  
North Carolina State Historic Preservation Office  
North Carolina Department of Cultural Resources  
4617 Mail Service Center  
Raleigh, North Carolina 27699-4617

Subject: T. I. P. U-4438, *Pasquotank and Camden Counties. US 158 (East Elizabeth Street) from US 17 Business (North Road Street) to the east side of the Pasquotank River and Bridge #19 over the Pasquotank River, Elizabeth City. WBS No. 35742.1.1. E.R. # CH05-0381.*

---

Dear Mr. Sandbeck:

The North Carolina Department of Transportation (NCDOT) proposes to repair US 158 (East Elizabeth Street) from US 17 Business (North Road Street) to the east side of the Pasquotank River and replace Bridge #19 ("eastbound" lane or southern span) over the Pasquotank River in Elizabeth City. The project is intended to rehabilitate US 158 by correcting differential settling of the roadbed and eliminating roadway deficiencies, as well as replacing a structurally unsound bridge (sufficiency rating is 12 out of 100). Transportation Improvement Program (T.I.P.) project U-4438 is Federally funded.

In 2005 Edwards-Pitman Environmental, Inc., engaged by Kimley-Horn and Associates, Inc., investigated the project area in order to identify historic architectural resources as part of preliminary environmental studies. Redefinition of the U-4438 project, including the incorporation of T.I.P. project B-4921 (the Bridge #19 replacement), generated a new start of study (see attached HPO letters). NCDOT staff architectural historians established an Area of Potential Effects (APE) and conducted comprehensive field survey on June 27 and August 2, 2007. They photographed all buildings over approximately fifty years of age in the APE and keyed them to an area map (Figures 1 and 2). They pursued documentary research at the North Carolina State Historic Preservation Office (HPO) and the North Carolina State Library and Archives, both in Raleigh.

**MAILING ADDRESS:**  
NC DEPARTMENT OF TRANSPORTATION  
OFFICE OF HUMAN ENVIRONMENT  
1583 MAIL SERVICE CENTER  
RALEIGH NC 27699-1583

TELEPHONE: 919-715-1500  
FAX: 919-715-1522

WEBSITE: [WWW.NCDOT.ORG](http://WWW.NCDOT.ORG)

**LOCATION:**  
PARKER LINCOLN BUILDING  
2728 CAPITAL BOULEVARD, SUITE 168  
RALEIGH, NC 27604

Three historic districts listed on the National Register of Historic Places (NR) are intersected by the APE: the *Elizabeth City Historic District (PK 3)*, the *Elizabeth City Historic District Boundary Expansion (PK 831)*, and the *Northside Historic District (PK 830)*. NCDOT recorded 53 individual properties in the APE (see attached inventory). At a September 4, 2007 meeting, HPO agreed with NCDOT that 16 of the recorded properties are not eligible for the National Register and an additional 25 are accounted for within one of the three NR-listed historic districts (see attached concurrence form). HPO requested additional evaluation of the remaining 12 properties as candidates for inclusion in the existing NR-listed districts.

### Property Evaluations

PK 1377

*Property Number 4, the Sanders Company Machine Shop and Foundry*, is an early-twentieth-century industrial complex situated north of E. Elizabeth Street between N. Poindexter and N. Water Streets.<sup>1</sup> Established in the 1890s as the North Carolina Iron Works, the complex reached its current extent under the ownership of Joseph Foster Sanders and his sons as the Elizabeth City Iron Works and Supply Company (incorporated in 1908). Nearly all of the component buildings, most of steel frame construction sheathed with corrugated sheet iron, date to the earliest years of industrial activity on site (Figures 3 and 4). For example, the machine shop fronting Pearl Street appears on the 1896 Sanborn map of Elizabeth City, and the foundry and warehouse near the intersection of Pearl and N. Water Streets belong to the expansion of the complex during the first two decades of the new century. The one-story, brick warehouse occupying the corner of Pearl and N. Poindexter Streets incorporates a storefront and retail space and was built sometime between 1923 and 1931.

Elizabeth City experienced tremendous growth during the final two decades of the nineteenth and first two decades of the twentieth centuries, spurred largely by the arrival of the railroad and the revitalization of the Dismal Swamp Canal. The Sanders Company property is one of the few surviving representatives of the industrial diversification that characterized this extraordinary period in the city's history (Figure 5). It is, moreover, a remnant of the once densely developed commercial waterfront and one of only several such properties remaining in continual, essentially unaltered use to this day. Vestiges of

<sup>1</sup> The following brief profile of the Sanders Company property is informed chiefly by: Thomas R. Butchko, *On the Shores of the Pasquotank* (1989), pp. 151-162, 177, 286, 313; Sanborn maps of Elizabeth City (1896, 1902, 1908, 1914, 1923, 1931, 1948) viewed online via NCLive (<http://nclive.lib.ncsu.edu>); current company listings in the *Thomas Register* ([www.thomasnet.com](http://www.thomasnet.com)) and *MacRae's Blue Book* ([www.macraesbluebook.com](http://www.macraesbluebook.com)); and Tom Butchko, "Historic and Architectural Resources of Elizabeth City, North Carolina, 1793-1943," National Register of Historic Places Multiple Property Documentation Form (1992), Section E, pp. 19-39 and Section F, pp. 23-27 (hereafter cited as Butchko, "Elizabeth City MPDF"). No property file for the Sanders complex was found in the architectural survey collection maintained by the North Carolina HPO.

the industrial riverfront mainly include a number of warehouses and, interestingly, the machine shop of the Elizabeth City Shipyard (722 Riverside Avenue), the marine branch of the Sanders' firm. Located just north of Poindexter Creek, the Sanders ironworks complex stood for many years amidst lumber mills, oyster houses, warehouses, and other businesses like an ice company and bottling works. It has now lost most of its industrial neighbors, but much of the adjacent and surrounding residential development still exists and constitutes, in part, the Northside Historic District (NR). The close proximity of home and workplace cited as a defining feature of the district in its National Register nomination is not strongly reflected by the buildings within its existing boundaries.<sup>2</sup> Adding the Sanders Company property to the district will establish a more precise expression of the area's historic identity, as well as recognize a comparatively rare survivor from an era of significant change.

The Sanders Company Machine Shop and Foundry exemplifies the unadorned, frankly functional industrial structures that became increasingly typical as the twentieth century progressed. Its appearance and composition have changed little since its establishment, and it still serves the purpose for which it was built. Thus, despite a partial loss of setting, the property retains an exceptionally high degree of historic integrity in its location, design, materials, workmanship, feeling, and association. The Sanders complex meets the registration requirements set forth in the Elizabeth City Multiple Property Documentation Form (MPDF) and is noted as a representative of the city's industrial past in that document.<sup>3</sup> The National Register nomination for the Northside Historic District references the MPDF and also includes industrial buildings in its statement of significance. Accordingly, the Sanders complex can be considered a credible addition to the district, a property of decided historic integrity and a contributing resource under National Register criteria A (event) and C (design/construction) in the areas of industry, commerce, and architecture.

The proposed expansion of the Northside Historic District is shown in Figure 1. The new boundary encompasses the entire present tax parcel occupied by the Sanders complex; the parcel very closely preserves the historic extent of the property, which has lost only its southeast corner (Property No. 2). Five adjacent properties are contained within the boundary expansion, containing several buildings and open spaces. While all non-contributing, they nevertheless echo the diversity of commercial development that has ebbed and flowed around the enduring Sanders complex for more than a century. The proposed boundary expansion does not engage the nearby, major thoroughfare E. Elizabeth

<sup>2</sup> Tom Butchko, "Northside Historic District," National Register of Historic Places Nomination (1993), Section 8, pp. 1, 5-6.

<sup>3</sup> Butchko, "Elizabeth City MPDF," Section F, pp. 23 and 27. A 1915 profile of the city recognized the business as a "big enterprise" and "one of the largest and most important industries of Elizabeth City" (C. E. Weaver, *Elizabeth City, North Carolina – The Metropolis of the Albemarle* (1915), p. 5).

Street. Created in the 1920s (see p. 8), the road postdates the advent of the Sanders complex, which to this day retains its original orientation to Pearl Street. The new boundary follows the conventions defining the existing National Register districts in the city by conforming to current property lines and extending to the center lines of parallel streets.

*Property Numbers 12, 14, 15, and 16. No. 12 – Pasquotank County Health Department (PK 899); No. 14 – House and No. 15 – House (PK 923); and No. 16 – Caleb Walker House (PK 252).* Clarification of the area defined as the Elizabeth City Historic District Boundary Expansion indicates that it contains these four properties (see Figure 1). Property No. 12 is considered non-contributing due to its comparatively recent construction date, while the remaining three properties are contributing resources.<sup>4</sup>

12 - PK 1376  
14 - PK 1367  
15 - PK 1368

*Property Numbers 29, 30, and 31. No. 29 – Elizabeth City City Hall (A. Parker Midgett Municipal Building) and No. 30 – City of Elizabeth City Annex (PK 207); and No. 31 – Albemarle Savings and Loan Building (H. Rick Gardner Municipal Building).* Though constructed less than fifty years ago, the three buildings occupying the northern side of E. Colonial Avenue between N. Pool and N. Martin Luther King Streets collectively illustrate several aspects of the city's institutional and cultural development.<sup>5</sup> Designed by local architect Edward St. Clair Pugh and completed in 1964, the Elizabeth City City Hall replaced an earlier, combined city hall and fire department built on the site around 1900. The new building and also the adjacent, former bank acquired as an annex in 1970 display the simplified forms, minimal ornamentation, and favored materials – for example, the decorative metal wall screening, fixed plate glass, and thin stone veneer -- of mid-twentieth-century modernist design (Figure 6). They are among the first such buildings to appear in Elizabeth City and reflect its growing importance as a governmental and financial center for Pasquotank County and the Albemarle region. The Albemarle Savings and Loan Building, constructed to replace its earlier premises converted into the city hall annex, exhibits something of the liberation of form, color, and material that typifies the post-modernism of the later twentieth century (Figure 7). In 1991 Branch Banking and Trust Company (BB&T) merged with Albemarle Savings and Loan and in 1996 sold the building to the city as yet another addition to the municipal complex.

29 - RK0207  
30 - PK 1372  
31 - PK 1374

The three buildings currently devoted to Elizabeth City's municipal offices are not architecturally exceptional, but each is a good, workmanlike

<sup>4</sup> Tom Butchko, "Elizabeth City Historic District (Boundary Expansion)," National Register of Historic Places Nomination (1993), Section 7, pp. 18, 108, and map.

<sup>5</sup> Information about the Elizabeth City municipal buildings, their neighbors, and predecessors is derived from: the architectural survey files held by the North Carolina HPO, Raleigh (no file for Property No. 31); Sanborn maps of the city; Butchko, *On the Shores of the Pasquotank*, pp. 135, 162, 206, 250, 251, 283, 289, and 322; and Branch Banking and Trust to the City of Elizabeth City, November 27, 1996, Pasquotank County Deed Book 602, pp. 510-513.

example of a functional type and particular design philosophy. Like the Norfolk Southern Bus Station (210 S. Poindexter Street) and the rear annex of the Elizabeth City High School (Property No. 10), they illustrate the selection of modernist styles for public buildings serving both long-established and new purposes. With the nearby Pasquotank County Courthouse and United States Post Office and Courthouse the city buildings constitute a governmental locus created when the city became the county seat in 1799. Functionally the three city buildings match the commercial and public character of the Elizabeth City Historic District and meet the registration requirements, including those of integrity, defined in the Elizabeth City MPDF.<sup>6</sup> Their significance is expressed by National Register criteria A (event) and C (design/construction) in the areas of government, commerce, and architecture. Chronologically, however, they postdate the period of significance specified in both the district nomination and the MPDF. Given the imminent arrival of the fifty-year threshold for the city hall and its composition by an architect then active in the region, the property should be considered for future inclusion in the Elizabeth City Historic District. Its companion buildings both illustrate a specific approach to bank design, as well as adaptive use, and, like the city hall, belong to a recent architectural past greatly in danger of losing many representatives. Such factors, in addition to a role in the historical and locational continuity of governmental activity in Elizabeth City, suggest that the properties should not be divorced from the city hall in a possible expansion of the historic district. Similarly the adjacent city water tower (Property No. 28 – found not individually eligible), first appearing on site between 1923 and 1931, deserves to be recognized as part of the twentieth-century municipal grouping (Figure 7). NCDOT recommends that the existing boundary of the Elizabeth City Historic District be extended as shown in Figure 1 to contain the four properties. At the east the boundary follows the center line of the adjacent street in conformity with the existing district convention and at the north follows property lines, but deviates to encompass the footprint of the water tower. Though at present each must be categorized as non-contributing, together they convey a “sense of time and place and historical development,” and as such are acceptable components of the district.<sup>7</sup>

*Property Numbers 33, 34, 35, and 36. No. 33 – Davis Building (PK 406); No. 34 – Culpepper Rental Building (PK 405); No. 35 – Culpepper Motor Company Building (PK 208); No. 36 – Commercial Building. PK 1375*  
Occupying most of the east side of N. Martin Luther King Street between E. Colonial Avenue and E. Elizabeth Street are three two-story, brick commercial buildings dating to the 1920s (Figures 8 and 9). The northernmost and smallest, the Davis Building, contains retail space on its ground floor and a residential second floor reached via a separate street-

<sup>6</sup> Ruth Little, “Elizabeth City Historic District,” National Register of Historic Places Nomination (1977), Section 7, pp. 6-12; and Butchko, “Elizabeth City MPDF,” Section F, pp. 21-22.

<sup>7</sup> United States Department of the Interior, National Park Service, *How to Apply the National Register Criteria for Evaluation* (1998), p. 5.

front entrance. Renovation efforts during the 1980s included the creation of office space at the rear of the first floor, the elimination or modification of several window openings, and the enclosure of the engaged porch that once dominated the upper façade. Decorative elements like the horizontal panel of glazed, polychrome tiles above the erstwhile porch and the corbelled sills below and also beneath an adjacent side window were retained. Like the Davis Building, its neighbor the Culpepper Rental Building has always accommodated businesses in its ground floor and apartments above. Its two storefronts have been remodeled at least twice, but its original second-floor fenestration remains in place. Similarly, the ground floor of the Culpepper Motor Company building, fronting on E. Colonial Avenue, has lost most of its original features, notably automobile showroom windows and vehicular entries. Several of the broad, glazed panels that capped each window appear in the N. Martin Luther King Street elevation. The second stories of both elevations are largely unaltered, retaining large, multi-light windows and shallow, decorative masonry panels. A furniture company succeeded the car dealership as a long-term tenant, and the building is now home to a restaurant/bar. A nearby property at the southeast corner of N. McMorrine and E. Elizabeth Streets also belongs to the first half of the twentieth century (Figure 10). It contains a one-story, brick commercial building constructed around 1947 and later extended with a two-story, brick, seven-bay-deep addition. The curvilinear façade pierced by large, plate-glass windows is the distinguishing feature of an otherwise starkly utilitarian building currently vacant apart from a fitness club and a church.<sup>8</sup>

Property Numbers 33, 34, 35, and 36 represent the early-twentieth-century expansion of the Elizabeth City downtown beyond the established commercial core along Main Street. Constructed in that part of the city in which livery stables and buggy works once predominated, several of the buildings claim early associations with the automobile that reflect a kind of commercial continuity, as well as profound changes in transportation modes and networks. Property No 36 especially underscores the latter, as it is purposefully oriented to E. Elizabeth Street, a broad, modern road added to the downtown grid in the late 1920s and connected to the 1931 state highway bridge (Property No. 1) spanning the Pasquotank River (see pp. 7-8). Today, each of the four buildings is recognizable as generically commercial and not associated with any specific type of business. Indeed, the most overtly purpose-built, the Culpepper Motor Company Building, has lost those elements that most identified its original function. The three buildings located on N. Martin Luther King Street conform to the time frame specified in the Elizabeth City MPDF and district nomination, but fail to achieve the requisite level of physical

---

<sup>8</sup> Information about the four commercial buildings is drawn mainly from HPO architectural survey files (no file for Property No. 36) and Elizabeth City Sanborn maps. The 1931 Sanborn identifies the Davis Building as a tire store, the Culpepper Rental Building as a wholesale confectioner (north side) and printing business (south side), and the Culpepper Motor Company Building as an automobile dealership with repair services at its north end and a lodge hall in its second story. According to the 1948 Sanborn, Property No. 36 offered "tire sales & service."



integrity for inclusion in the historic district. The alteration of storefronts and removal of key architectural elements have greatly compromised their design, materials, workmanship, and feeling. Consequently they no longer successfully convey their historical significance. The somewhat more intact E. Elizabeth Street building is, nevertheless, a product of an era not yet addressed in the Elizabeth City Historic District. Like its three neighbors, it is not particularly distinguished individually and (unlike the municipal buildings and Sanders Company complex discussed earlier) promises no representational or associative enhancement of the historic district. Nearly surrounded by non-contributing and ineligible properties, the addition of the four buildings to the district would diminish its historic integrity. Better examples of contemporary commercial buildings, like the Selig Building (513 E. Main Street) and the W. H. Weatherly Candy Factory (Property No. 52) and even those built to serve automotive needs like the Willis S. Wright Auto Company Building (700 E. Main Street) and the Perry Motor Company Building (Property No. 51) are already present within the district boundary. For such reasons neither the individual nor collective addition of Property Numbers 33, 34, 35, and 36 to the Elizabeth City Historic District is justifiable.<sup>9</sup>

### **Additional Considerations**

*Bridge No. 19.* A major component of the U-4438 project is the proposed replacement of Bridge No. 19, originally known as the Elizabeth City Bridge (Property No. 1 – PK-258). Constructed by the state highway commission in 1931, the two-lane, trunnion, double-leaf bascule bridge spans “the Narrows” of the Pasquotank River and connects Elizabeth City to Camden County.<sup>10</sup> In 1972 the state built a parallel bridge and converted the 1931 structure to one-way traffic, removed its operator’s and mechanical houses, and exchanged its concrete parapets for tubular metal railings. These and other later changes to the operation and appearance of the bridge have compromised its integrity of design and materials, and NCDOT and HPO have agreed that it is not NR-eligible. It should be noted that the bridge is cited as a boundary reference in the 1977 nomination for the Elizabeth City Historic District (part of the boundary runs beneath the bridge to the county line in the middle of the river – see Figure 2), but is not specifically addressed as a district resource. The locally designated “Downtown Local Historic District” also does not include the bridge. While the local district duplicates the eastern half of the NR district, its eastern boundary

<sup>9</sup> Butchko, “Elizabeth City MPDF,” Section E, pp. 29-30 and F, pp. 25-27; Little, “Elizabeth City Historic District,” Section 7, pp. 10-11, 13-29 and 8, pp. 4-5; and Butchko, *On the Shores of the Pasquotank*, pp. 181-183, 205, 234, 252, 253, and 313.

<sup>10</sup> The following account is based upon Butchko, *On the Shores of the Pasquotank*, pp. 234-235; HPO architectural survey files; Lou Newsome Overman, “North Across the Narrows,” *Yearbook - Pasquotank Historical Society* 3 (1975): 94-99; NCDOT Historic Bridge Inventory Report, Bridge ID No. 690019 (2003); Little, “Elizabeth City Historic District,” Section 2, p. 1 and inventory; and local historic districts maps at <http://elizabethcity.govoffice.com> (Planning Department).

follows the Elizabeth City bank of the river rather than extending into the channel.

*Locally Designated Districts.* Two locally designated historic districts are intersected by the APE. Together they encompass all of the Elizabeth City Historic District as defined in the 1977 NR nomination, except the riparian area at the extreme eastern end as noted above. The "Downtown Local Historic District" extends westward from the river to Cobb Street, and the "Main Street Local Historic District" continues westward from that point to just beyond Selden Street. Neither includes any part of the Elizabeth City Historic District Boundary (NR) Expansion or the Northside Historic District (NR). The Elizabeth City Historic Preservation Commission, under the aegis of the city Planning Department, oversees maintenance, construction, and development activities in the local districts. NCDOT will consult with the Commission about the proposed road repairs and bridge replacement and prepare a Certificate of Appropriateness (COA) if required. The local districts and their requirements have recently received additional codification by the city as the Downtown and West Main Street Historic Overlay Districts.<sup>11</sup>

*Mitigation.* Repair and construction work associated with the U-4438 project is unavoidably located, in part, within three NR-listed and two locally designated historic districts. Discussion of potential mitigation efforts is already underway and will be continued with HPO at an upcoming Effects/Eligibility meeting. Building condition assessments prior to and monitoring during construction, as well as selection of techniques and equipment to minimize vibration are among the possible project commitments.

Attentiveness to below-ground resources, while routinely incorporated into every project, is especially critical given the likely source of at least some of the structural problems besetting E. Elizabeth Street. In the 1880s, the Kramer Brothers Company established their prominent saw and planing mill on "Poindexter Hill," flanked by the northern and southern forks of the creek of the same name. The creek flowed into the Pasquotank River just north of the present Bridge No. 19, and by the early 1920s it had been transformed into a drainage canal, complete with a number of bridges, that also carried industrial traffic. By 1925 the mill had moved to a new site and Elizabeth Street was built over the southern fork of the canal.<sup>12</sup> Comparison of the 1923 and 1931 Sanborn maps indicates the changes imposed on the project area by the introduction of the new city street (Figure 11). Should construction reveal any historic materials, NCDOT will undertake their recordation, analysis, and preservation.

---

<sup>11</sup> For local district boundaries and regulations, including COA procedures, see the Planning Department section of the city's website at <http://elizabethcity.govoffice.com>.

<sup>12</sup> Butchko, *On the Shores of the Pasquotank*, pp. 154 and 160; Butchko, "Elizabeth City MPDF," Section F, pp. 23 and 28; and Sanborn maps of the city

Thank you for reviewing our findings and recommendations concerning U-4438. We look forward to receiving your comments and discussing effects at our August 11, 2008 meeting. Should questions arise, please contact me at 919-715-1617 or [vepatrick@ncdot.gov](mailto:vepatrick@ncdot.gov).

Sincerely,

A handwritten signature in black ink, reading "Vanessa E. Patrick". The signature is written in a cursive style with a long horizontal line extending to the right.

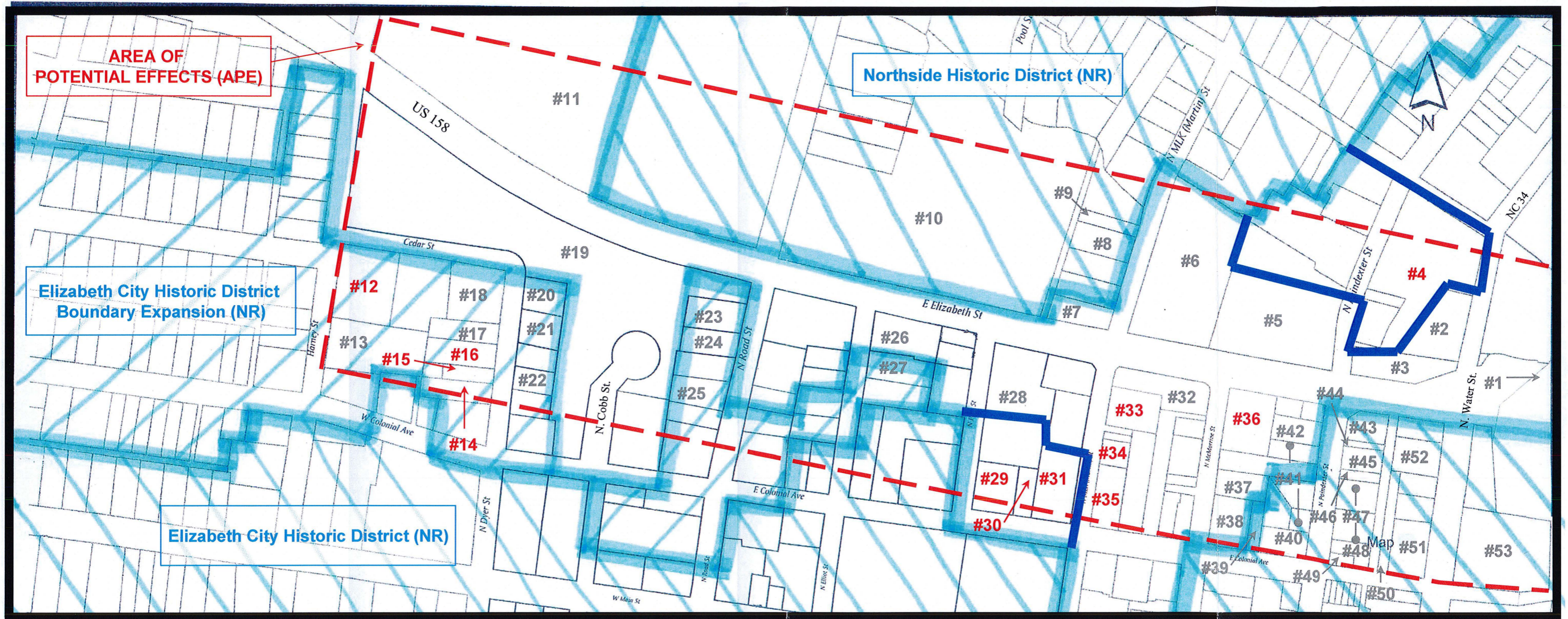
Vanessa E. Patrick  
Architectural Historian

Copy to: Ted Devens – PDEA, NCDOT  
Ron Hairr – Kimley, Horn and Associates, Inc.  
John F. Sullivan III, P.E. - FHWA

# FIGURES

# HISTORIC ARCHITECTURAL RESOURCES

## T.I.P. U-4438, PASQUOTANK COUNTY (ELIZABETH CITY) / CAMDEN COUNTY



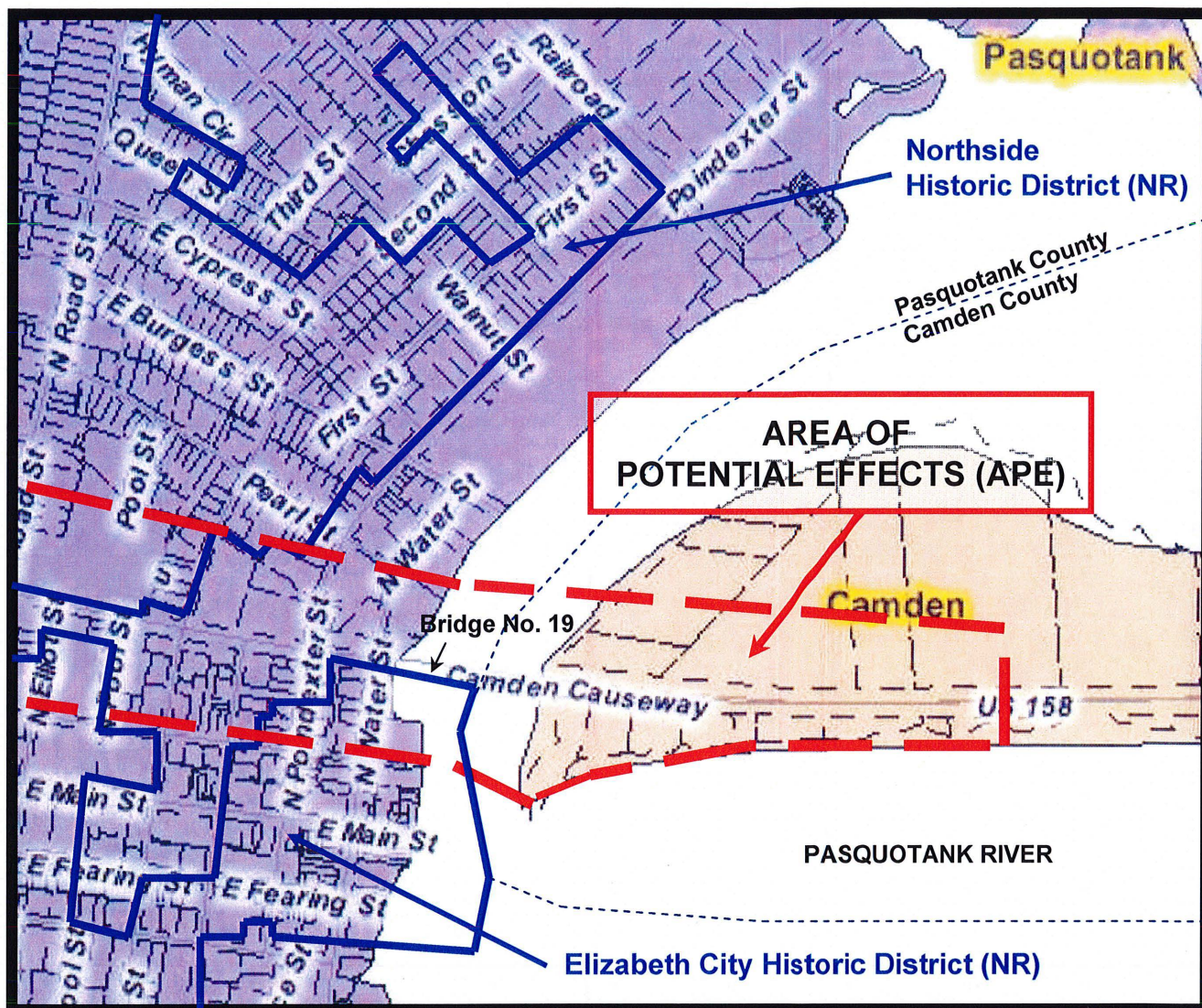
For eastern section of the APE see Figure 2.

Surveyed June 27 and August 2, 2007, NCDOT Historic Architecture

Base map: Pasquotank County GIS, 2008 – Elizabeth City Maps 13 and 14.

Not to scale.

Recorded properties are numbered (see attached inventory for additional information). Properties indicated in red are evaluated for inclusion in the Elizabeth City and Northside Historic Districts (see attached report). Existing National Register boundaries are shown in light blue, the proposed district expansion boundaries in darker blue.



**HISTORIC ARCHITECTURAL RESOURCES**

**T.I.P. U-4438, PASQUOTANK COUNTY (ELIZABETH CITY) / CAMDEN COUNTY**

For western section of the APE see Figure 1.  
Surveyed June 27 and August 2, 2007, NCDOT Historic Architecture

Base map: Albemarle Regional GIS, 2008. Not to Scale.

**No historic architectural properties recorded  
in the Camden County section of the APE.**



**Property No. 4 – Sanders Company Machine Shop and Foundry.**

Machine shop (north elevation) facing Pearl Street (above) and warehouse (north and part of east elevations) at corner of Pearl and N. Water Streets (below).



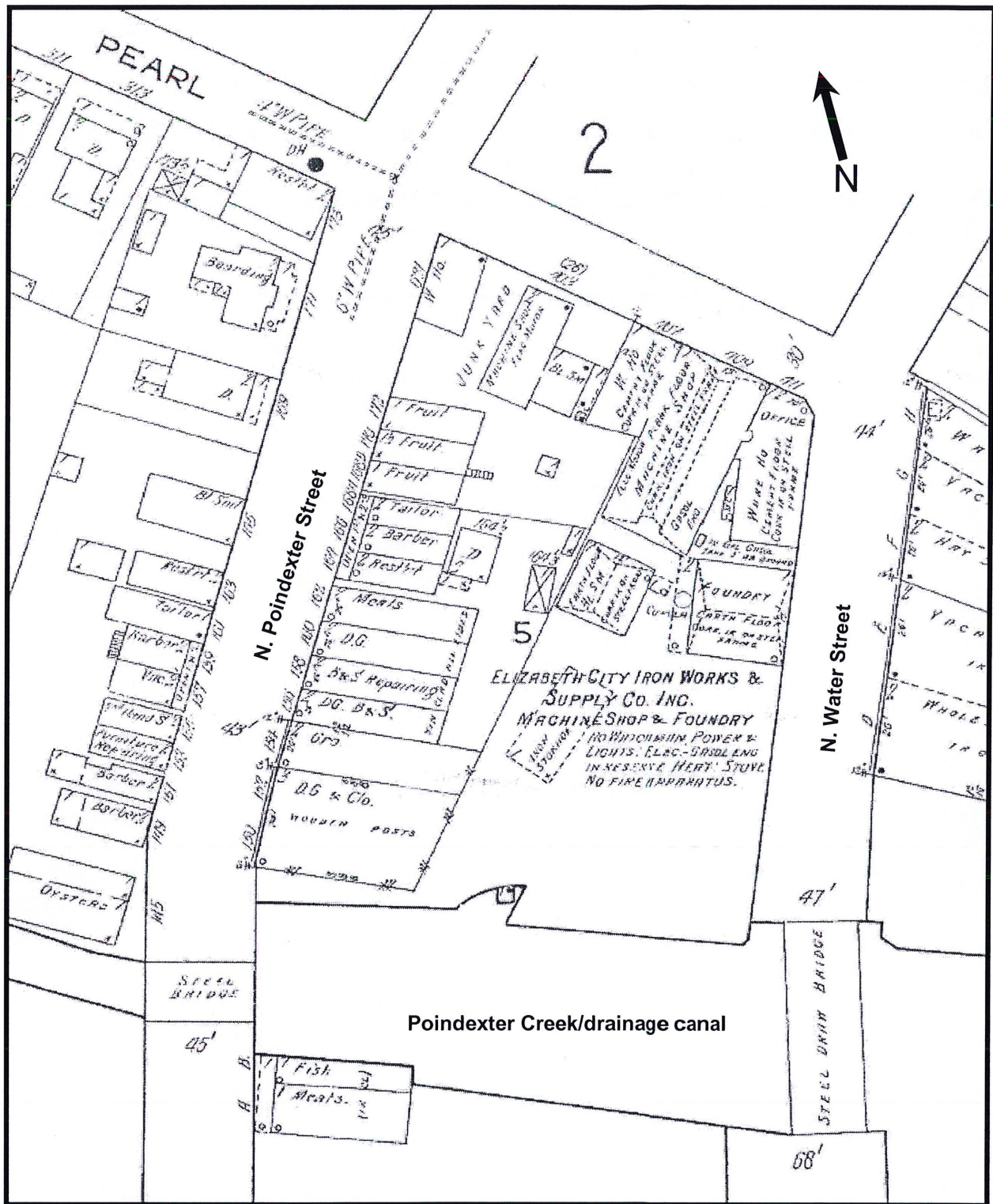


**Property No. 4 – Sanders Company Machine Shop and Foundry.**

Warehouse (part of east elevation) and foundry (east elevation) facing N. Water Street (above) and warehouse (west elevation) at corner of N. Poindexter and Pearl Streets (below).







**Property No. 4 – Sanders Company Machine Shop and Foundry.**

Detail from the 1914 Sanborn map of Elizabeth City showing the property and its neighbors. Also nearby were Crystal Ice and Coal (immediately to the NE on Pearl Street), the Coca-Cola Bottling Works (to the N on N. Water Street), the Kramer Bros. & Co. lumber mill (just W of the structures shown above on N. Poindexter Street), and residences (on the opposite side of Pearl Street). Street and creek/canal names, N arrow added. Not to scale.

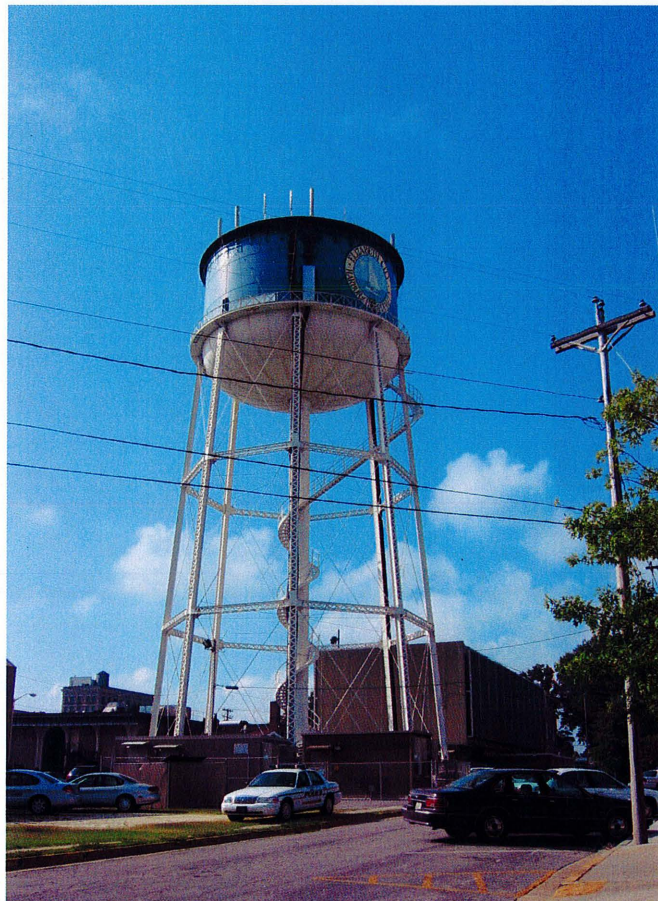


**Property No. 29 – Elizabeth City City Hall and  
Property No. 30 – City Hall Annex.**  
E. Colonial Avenue (main) elevations.





**Property No. 31 – Albemarle Savings and Loan Building.**  
Northwest corner of E. Colonial Avenue and N. Martin Luther King Street.



**Property No. 28 – Water Tank.**  
Looking southeast from N. Pool Street.



**Property No. 33 – Davis Building.** West (main) and north elevations.



**Property No. 33 – Davis Building, Property No. 34 – Culpepper Rental Building, and Property No. 35 – Culpepper Motor Company Building (left to right).**  
West elevations.



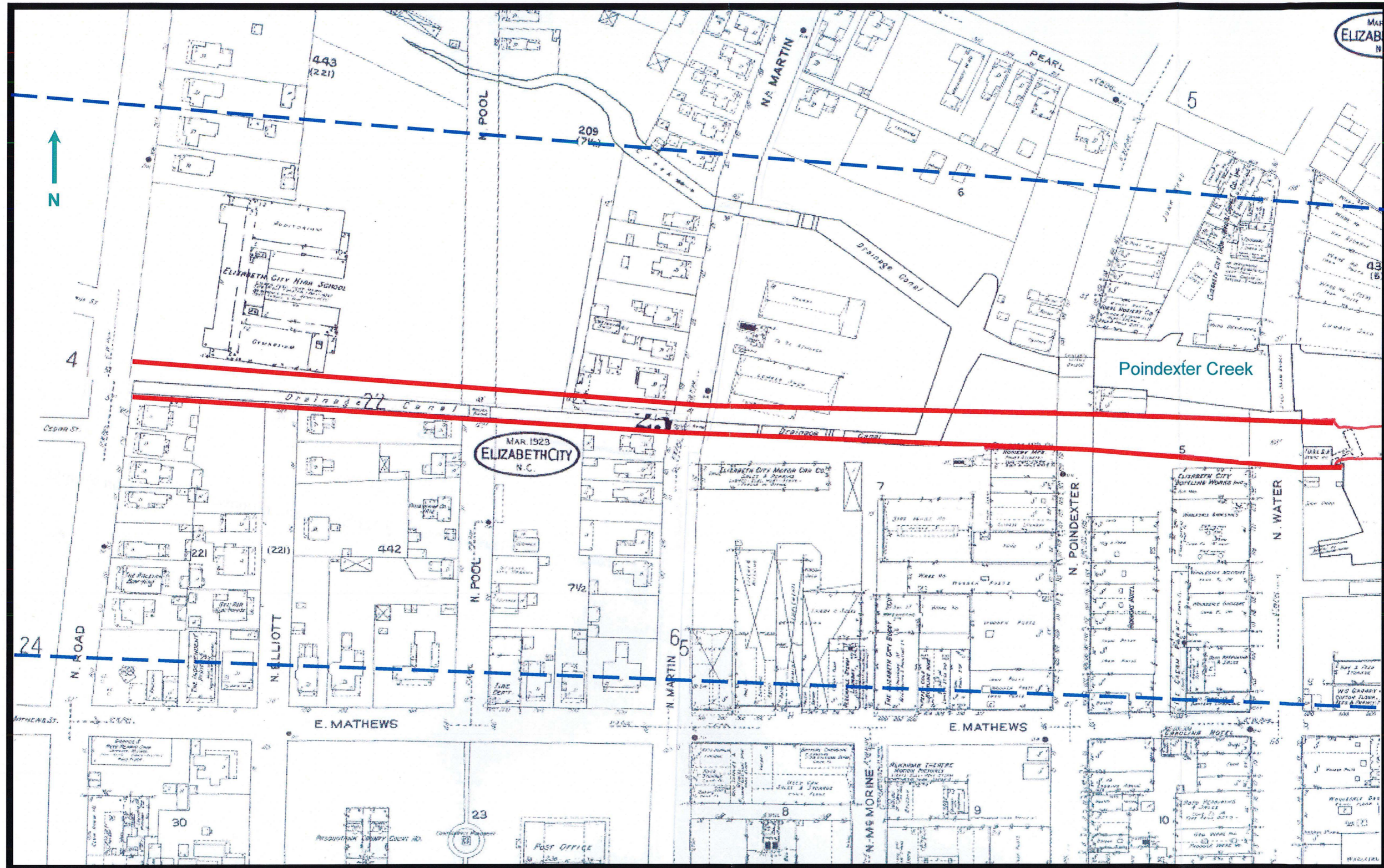
**Property No. 35 – Culpepper Motor Company Building.**  
South (main) and west elevations.





**Property No. 36 – Commercial Building.**  
North (main) elevation (above) and west and south elevations (below).





**Introduction of East Elizabeth Street, ca. 1925.** The placement of the new street is delineated in red on a detail of the 1923 Elizabeth City Sanborn map (Sheets 6, 22, and 25) based on the following edition of 1931 (Sheets 6, 22, and 25). The blue dashed line indicates that part of the U-4438 APE containing the area illustrated. E. Mathews Street is now E. Colonial Avenue and N. Martin Street is now N. Martin Luther King Street. Map detail is not to scale.

# ATTACHMENTS





North Carolina Department of Cultural Resources  
State Historic Preservation Office

Peter B. Sandbeck, Administrator

Michael F. Easley, Governor  
Lisbeth C. Evans, Secretary  
Jeffrey J. Crow, Deputy Secretary

Office of Archives and History  
Division of Historical Resources  
David Brook, Director

April 12, 2005

MEMORANDUM

CITIZENS PARTICIPATION  
RECEIVED

APR 14 2005

TO: Gregory Thorpe, Ph.D., Director  
Project Development and Environmental Analysis Branch  
NCDOT Division of Highways

FROM: Peter B. Sandbeck *PBS*

SUBJECT: Improvements to US 158 (E. Elizabeth Street) From US 17 (North Road Street) to NC 34  
(North Water Street), Elizabeth City, U-4438, Pasquotank County, CH 05-0381

We have received notification from the State Clearinghouse and your letter of February 15, 2005, concerning the above project.

We have conducted a search of our maps and files and located the following structure of historical or architectural importance within the general area of this project:

- ◆ Elizabeth City Historic District, listed in the National Register of Historic Places  
(PK 3)

We recommend that a Department of Transportation architectural historian identify and evaluate any structures over fifty years of age within the project area, and report the findings to us.

There are no known archaeological sites within the proposed project area. Based on our knowledge of the area, it is unlikely that any archaeological resources that may be eligible for inclusion in the National Register of Historic Places will be affected by the project. We, therefore, recommend that no archaeological investigation be conducted in connection with this project.

The above comments are made pursuant to Section 106 of the National Historic Preservation Act and the Advisory Council on Historic Preservation's Regulations for Compliance with Section 106 codified at 36 CFR Part 800.

Thank you for your cooperation and consideration. If you have questions concerning the above comment, contact Renee Gledhill-Earley, environmental review coordinator, at 919/733-4763. In all future communication concerning this project, please cite the above referenced tracking number.

cc: State Clearinghouse  
Mary Pope Furr, NCDOT  
Matt Wilkerson, NCDOT

|                   | Location                          | Mailing Address                                 | Telephone/Fax          |
|-------------------|-----------------------------------|---|------------------------|
| ADMINISTRATION    | 507 N. Blount Street, Raleigh NC  | 4617 Mail Service Center, Raleigh NC 27699-4617 | (919)733-4763/733-8653 |
| RESTORATION       | 515 N. Blount Street, Raleigh NC  | 4617 Mail Service Center, Raleigh NC 27699-4617 | (919)733-6547/715-4801 |
| SURVEY & PLANNING | 515 N. Blount Street, Raleigh, NC | 4617 Mail Service Center, Raleigh NC 27699-4617 | (919)733-6545/715-4801 |



North Carolina Department of Cultural Resources  
State Historic Preservation Office

Peter B. Sandbeck, Administrator

Michael F. Easley, Governor  
Lisbeth C. Evans, Secretary  
Jeffrey J. Crow, Deputy Secretary

Office of Archives and History  
Division of Historical Resources  
David Brook, Director

January 12, 2007

MEMORANDUM

TO: Gregory Thorpe, Ph.D., Director  
Project Development and Environmental Analysis Branch  
NCDOT Division of Highways

FROM: Peter Sandbeck *PBS for Peter Sandbeck*

SUBJECT: Re-issued Start of Study Letter for US 158 From US 17 Business to East Side of Pasquotank River, Elizabeth City, U-4438, Pasquotank County, CH05-0381

Thank you for your letter of December 21, 2006, concerning the above project.

We have conducted a search of our maps and files and located the following structure of historical or architectural importance within the general area of this project:

*outside APE*  
↓

(PK 316) Elizabeth City Cotton Mills, North Hughes Boulevard, Elizabeth City, Determined Eligible for the National Register of Historic Places.

(PK 830) Northside Historic District, North Poindexter-Broad-Pearl Streets, Elizabeth City, listed in the National Register of Historic Places.

(PK <sup>831</sup>~~317~~) Elizabeth City Historic District Expansion, W. Church W. Ehringhaus, Elliott, Cedar, Ashe Streets, Elizabeth City, listed in the National Register of Historic Places. *+ PK 3 Elizabeth City HD*

We recommend that a Department of Transportation architectural historian identify and evaluate any structures over fifty years of age within the project area, and report the findings to us.

There are no known archaeological sites within the proposed project area. Based on our knowledge of the area, it is unlikely that any archaeological resources that may be eligible for inclusion in the National Register of Historic Places will be affected by the project. We, therefore, recommend that no archaeological investigation be conducted in connection with this project.

|                   | Location                          | Mailing Address                                 | Telephone/Fax          |
|-------------------|-----------------------------------|---|------------------------|
| ADMINISTRATION    | 507 N. Blount Street, Raleigh NC  | 4617 Mail Service Center, Raleigh NC 27699-4617 | (919)733-4763/733-8653 |
| RESTORATION       | 515 N. Blount Street, Raleigh NC  | 4617 Mail Service Center, Raleigh NC 27699-4617 | (919)733-6547/715-4801 |
| SURVEY & PLANNING | 515 N. Blount Street, Raleigh, NC | 4617 Mail Service Center, Raleigh NC 27699-4617 | (919)733-6545/715-4801 |

**CONCURRENCE FORM FOR PROPERTIES NOT ELIGIBLE FOR THE NATIONAL REGISTER OF HISTORIC PLACES**

*Project Description:* Repair US 158 (Elizabeth Street) from US 17 Business (Road Street) to Water Street, and replace Bridge #19 over Pasquotank River, Elizabeth City

On September 4, 2007 representatives of the

- North Carolina Department of Transportation (NCDOT)
- Federal Highway Administration (FHWA)
- North Carolina State Historic Preservation Office (HPO)
- Other

# 4, 12, 14-16, 29-31, 33-36 to be evaluated.

Reviewed the subject project at

- Scoping meeting
- Historic architectural resources photograph review session/consultation
- Other

All parties present agreed

- There are no properties over fifty years old within the project's area of potential effects.
- There are no properties less than fifty years old which are considered to meet Criteria Consideration G within the project's area of potential effects.

There are properties over fifty years old within the project's Area of Potential Effects (APE), but based on the historical information available and the photographs of each property, the property identified as (List Attached) is considered not eligible for the National Register and no further evaluation of it is necessary.

*individually*

- There are no National Register-listed or Study Listed properties within the project's area of potential effects.
- All properties greater than 50 years of age located in the APE have been considered at this consultation, and based upon the above concurrence, all compliance for historic architecture with Section 106 of the National Historic Preservation Act and GS 121-12(a) has been completed for this project.

*1-3, 5-11, 13, 17-28, 32, 37-53  
8, 9, 10, 11, 39, 40, 41, 43-53  
w/in NR-listed districts*

There are no historic properties affected by this project. (Attach any notes or documents as needed)

Signed:

*Vanessa Patrick*

*9-4-07*

Representative, NCDOT

Date

FHWA, for the Division Administrator, or other Federal Agency

Date

Representative, HPO

Date

*Reece Medkiff-Easley*

*9-4-07*

State Historic Preservation Officer

Date

**U-4438, Pasquotank/Camden Counties  
Historic Architectural Resources Inventory**

For abbreviations, see key following table; evaluated properties indicated in bold.

| Prop.#    | Name  | Address                         | Block          | PIN                 | NR                  | Eligibility                          |
|-----------|---|---------------------------------|----------------|---------------------|---------------------|--------------------------------------|
| 1         | Bridge No. 19                                   | E. Elizabeth Street             |                |                     |                     | NE                                   |
| 2         | Commercial Building                             | 405 N. Water Street             | 5-D-2          | 891420904174        |                     | NE                                   |
| 3         | (former) Gas Station                            | 610 E. Elizabeth Street         | 5-D-1          | 891420903097        |                     | NE                                   |
| <b>4</b>  | <b>Sanders Company Machine Shop and Foundry</b> | <b>410 N. Poindexter Street</b> | <b>5-D-5</b>   | <b>891420904238</b> |                     | <b>Proposed addition to NHD (NR)</b> |
| 5         | Office Building                                 | 412 E. Elizabeth Street         | 5-E-4A         | 891420901146        |                     | NE                                   |
| 6         | Commercial Building                             | 400 E. Elizabeth Street         | 5-E-5          | 891420809266        |                     | NE                                   |
| 7         | (former) Gas Station                            | 306 E. Elizabeth Street         | 12-H-6         | 891420807137        |                     | NE                                   |
| 8         | House   | 307 N. MLK Street               | 12-H-3         | 891420807372        | NHD-344 C           | District                             |
| 9         | House   | 309 N. MLK Street               | 12-H-2         | 891420807386        | NHD-345 C           | District                             |
| 10        | (former) Elizabeth City High School             | 306 N. Road Street              | 12-J-1         | 891420804481        | NHD-278 C           | District                             |
| 11        | S. L. Sheep School                              | W. Elizabeth Street             | 34-G-1         | 891420708741        | NHD-231 C           | District                             |
| <b>12</b> | <b>Pasquotank County Health Department</b>      | <b>310 Cedar Street</b>         | <b>33-C-9B</b> | <b>891419702271</b> | <b>ECHD-E-32 NC</b> | <b>District</b>                      |
| 13        | House   | 204 Harney Street               | 33-C-10        | 891419703009        | ECHD-E-377 C        | District                             |
| 14        | House   | 205 N. Dyer Street              | 33-C-5         | 891419704072        | ECHD-E-383 C        | District                             |
| 15        | House   | 207 N. Dyer Street              | 33-C-6         | 891419704096        | ECHD-E-382 C        | District                             |
| 16        | Caleb Walker House                              | 209 N. Dyer Street              | 33-C-7         | 891419704089        | ECHD-E-381          | District                             |

PK 1377

PK 1376

PK 1367

PK 1368

PK 0252

|    |  |                               |                     |                     | <b>C</b>         |   |
|----|--|-------------------------------|---------------------|---------------------|------------------|---|
| 17 | House                                      | 211 N. Dyer Street            | 33-C-8              | 891419704193        | ECHD-E-380<br>NC | District  |
| 18 | Seth E. Perry American Legion Hall         | Cedar and Dyer Streets        | 33-C-9A             | 891419704290        | ECHD-E-379<br>C  | District  |
| 19 | House                                      | 214 N. Dyer Street            | 13-Q-1              | 891420705384        |                  | NE  |
| 20 | C. T. Parker House                         | 212 N. Dyer Street            | 13-Q-7 and 7A       | 891420706231        | ECHD-E-384<br>C  | District  |
| 21 | Dailey-Wood House                          | 210 N. Dyer Street            | 13-Q-6              | 891420706133        | ECHD-E-385<br>C  | District  |
| 22 | Sarah Williams House                       | 206 N. Dyer Street            | 13-Q-4              | 891420706013        | ECHD-E-387<br>C  | District  |
| 23 | Lloyd A. Winder House                      | 213 N. Road Street            | 13-P-7 and 7A       | 891420709186        | ECHD-E-410<br>C  | District  |
| 24 | Garrett-Daniels House                      | 211 N. Road Street            | 13-P-6              | 891420709171        | ECHD-E-411<br>C  | District  |
| 25 | C. C. Clark House                          | 207 N. Road Street            | 13-P-4              | 891420709051        | ECHD-E-413<br>C  | District  |
| 26 | House                                      | 201 E. Elizabeth Street       | 13-M-5B-6-9B        | 891420803182        |                  | NE  |
| 27 | House                                      | N. Elliot Street              | 13-M-7              | No data             | ECHD-E-423<br>C  | District  |
| 28 | Water Tank                                 | 305 E. Elizabeth Street       | 13-L-9              | 891308895998        |                  | <b>NE;</b><br><b>proposed addition to ECHD (NR)</b> |
| 29 | <b>Elizabeth City City Hall</b>            | <b>302 E. Colonial Avenue</b> | <b>13-L-1 and 2</b> | <b>891308895862</b> |                  | <b>Proposed addition to ECHD (NR)</b>               |
| 30 | <b>City of Elizabeth City Annex</b>        | <b>304 E. Colonial Avenue</b> | <b>13-L-3</b>       | <b>891308896821</b> |                  | <b>Proposed addition to ECHD (NR)</b>               |
| 31 | <b>Albemarle Savings and Loan Building</b> | <b>306 E. Colonial Avenue</b> | <b>13-L-4</b>       | <b>891308896882</b> |                  | <b>Proposed addition to ECHD (NR)</b>               |
| 32 | Commercial Building                        | 215 N. McMorrine Street       | 1-D-8               | 891420809013        |                  | NE  |
| 33 | <b>Davis Building</b>                      | <b>216 N. MLK Street</b>      | <b>1-D-9</b>        | <b>891308898948</b> |                  | <b>Proposed NE</b>                                  |

PK 1373

PK 0207

PK 1372

PK 1374

PK 0406

|    |                                  |   |                      |  |                  |             |
|----|----------------------------------|---|----------------------|--|------------------|-------------|
| 34 | Culpepper Rental Building        | 210 and 214 N. MLK Street                   | 1-D-11 and 1-D-10    | 891308898808 and 891308898912          |                  | Proposed NE |
| 35 | Culpepper Motor Company Building | 400 E. Colonial Avenue                      | 1-D-1                | 891308897799                           |                  | Proposed NE |
| 36 | Commercial Building              | 501 E. Elizabeth Street                     | 1-C-7                | 891308990985                           |                  | Proposed NE |
| 37 | Commercial Building              | 204 N. McMorrine Street                     | 1-C-1A               | 891308990862                           |                  | NE          |
| 38 | Office Building                  | 500 E. Colonial Avenue                      | 1-C-1                | 891308990745                           |                  | NE          |
| 39 | Overton-Gordon Building          | 506 E. Colonial Avenue                      | 1-C-2                | 891308990794                           | ECHD-86          | District    |
| 40 | Flora-Twiford Building           | 201 N. Poindexter Street                    | 1-C-3                | 891308991751                           | ECHD-166         | District    |
| 41 | Quinn-Twiford Building           | 207, 209, 213, and 219 N. Poindexter Street | 1-C-8A, 8B, 4, and 5 | 8913089-91796, 91861, 91816, and 91879 | ECHD-164 and 165 | District    |
| 42 | Commercial Building              | N. Poindexter Street                        | 1-C-6B               | 891308991984                           |                  | NE          |
| 43 | Commercial Building              | 601 E. Elizabeth Street                     | 2-A-8                | 891308993924                           | ECHD-152         | District    |
| 44 | Commercial Building              | 224 N. Poindexter Street                    | 2-A-7                | 891308993910                           | ECHD-153B        | District    |
| 45 | Commercial Building              | 222 N. Poindexter Street                    | 2-A-6                | 891308993817                           | ECHD-153A        | District    |
| 46 | Commercial Building              | 218 N. Poindexter Street                    | 2-A-5                | 891308993814                           | ECHD-154         | District    |
| 47 | Robinson Rental Building         | 206 and 210 N. Poindexter Street            | 2-A-3 and 2-A-4      | 8913089-92794 and 93800                | ECHD-156 and 155 | District    |
| 48 | Sharber Rental Building          | 202 N. Poindexter Street                    | 2-A-2                | 891308992699                           | ECHD-157 and 85  | District    |
| 49 | Wood-Pritchard Building          | 200 N. Poindexter Street                    | 2-A-1                | 891308992677                           | ECHD-158         | District    |
| 50 | Commercial Building              | 606 E. Colonial Avenue                      | 2-A-13B              | 891308993775                           | ECHD-84          | District    |

PK 0405

PK 0208

PK 1375

|    |                               |                     |         |              |          |          |
|----|-------------------------------|---------------------|---------|--------------|----------|----------|
| 51 | Perry Motor Company Building  | 201 N. Water Street | 2-A-13A | 891308994619 | ECHD-141 | District |
| 52 | W. H. Weatherly Candy Factory | 225 N. Water Street | 2-A-10  | 891308994827 | ECHD-139 | District |
| 53 | Commercial Building           | 200 N. Water Street | 2-B-2   | 891308996609 | ECHD-129 | District |

### Abbreviations

**C** = contributing resource in historic district

**ECHD** = Elizabeth City Historic District\* (nomination does not indicate C or NC)

**ECHD-E** = Elizabeth City Historic District-Boundary Expansion\*

**MLK Street** = Martin Luther King (formerly Martin) Street

**NC** = non-contributing resource in historic district

**NE** = not eligible for the National Register of Historic Places

**NHD** = Northside Historic District\*

**NR** = National Register of Historic Places

\*district property numbers included in table